



HSRC Research Output submission template

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Title: Challenges to Service Delivery by Local Govt

Authors: Dr Gerard Hagg

Main disciplinary area: Community Arts Centres

Keywords: Constitutional Mandates, Problems, Developmental Local Govt

Select output type from the list below: (delete inappropriate options)

- Monograph
- Chapter in Monograph
- Journal Article
- Newspaper Article
- Review in Journal
- Review in Newspaper
- Research Report- Client
- Research Report- Other
- x Conference or Seminar Papers (Cape Town Festival, 17 March 2004)
- Questionnaires
- Training Manuals
- Video
- Database on a CD-ROM (containing only the database)
- Database on a CD-ROM (containing other documents/databases)
- Database on a File Server
- Website
- Report on an HSRC trip
- Education Assessment Instruments
- Psychological Assessment Instruments
- Pamphlet (published)
- Pamphlet (unpublished)

Confidential: Yes/No (delete inappropriate option)

Website URL: (where appropriate)

Abstract (add a descriptive paragraph of Output):

- Gerard Hagg
- SCI

- Schedules 4 and 5 describe competencies for three spheres of government
- Problems identified in HSRC/Khanya-mrc/Indlovu Link, 2003. Review of Schedules 4&5; Atkinson, D, 2002. “A passion to govern”: third-generation issues facing local government in South Africa.
- Key problem: discrepancy developmental government and competencies

- Power, roles and functions
- Delegation, devolution and assignment
- Inter-governmental relationships
- Most pertinent in developmental areas
- Highest impact at local government level

“Developmental municipalities can be defined as municipalities committed to working with citizens and groups within the community to find sustainable ways to meet their social, economic and material needs and improve the quality of their lives”. (WPLG, 1998:17

- Constitution: delegation, devolution, assignment
- Requires provision of resources
- Unfunded mandates in arts and culture
- Case of community arts centres

- Arts during the struggle
- Post-1994 political environment
- Constitution: arts and culture as concurrent national and provincial competency
- White Paper: focus on partnership between three spheres

- Local facility that provides access and opportunities to communities to participate in art activities, education and training, and production at a minimal cost to user and with user involvement in management

- Local building
- Local users
- Local tourism
- Local economic development
- Local amusement facility
- Public amenities
- Holistic
- Pro-poor

- 42 community arts centres, R50m
- Aim: cultural, social and economic empowerment to marginalised communities
- Three spheres partnership in infrastructure delivery and sustainability

First generation development:

- No policies
- No paradigm for municipal capacity building
- Assumption: shared understanding
- Limited stakeholder involvement
- No research, no information
- No cost-benefit analysis

- No policy, province will sort it out
- Devolution by stealth/creeping delegation
- Assignment agreements: facility, recurrent costs, staff, services
- Ownership
- Limited funding

- Failure to fulfill Section 154(1)
- No capacity building
- Complexity of political environment
- Complexity of developmental environment

- National level: withdrawal
- Provincial level: minimal assistance
- Local government: facilities
- Communities: resistance or withdrawal
- Result: 8 closed, others minimal services, sites of contestation

Parallel processes:

National:

- Resume responsibility
- National programme
- Flemish-SA programme
- Building internal capacity
- Funding
- Negotiations with provinces and local government

National:

- Audit
- Institutional development
- Technical Committees, Portfolio Committees, MINMEC
- Models
- NISC, PISC

Provincial and local government:

- Buy-in process
- Clustering of centres
- Partnerships
- IDPs
- Community participation

- Policy formulation
- Review of Schedules 4&5
- Capacity building:
- Training at all levels
- Resourcing: National Lottery, PAF
- Linkages: MPCC, twinning, CreatesA

- Revisit past experience before new projects
- Determine relationship capacity for action and infrastructure required
- Role clarification through negotiations
- Involve communities
- Strategic capacity building process for all levels
- Focus on investments
- Realistic timeframes and targets
- Build in monitoring and evaluation

Thank you for your attention!